

Commanding Officer  
USCG Loran A/C Station  
Yap, W.C.I. 96943

5700  
30 March 1973

From: Commanding Officer, USCG Loran A/C Station Yap  
To: Commandant, U. S. Coast Guard (GAPI)  
Via: (1) Commander, Coast Guard Section, Marianas  
(2) Commander, 11th Coast Guard District

Subj: External relations on Yap, W. C. I.

Ref: (a) Chapter 11, Guide to Coast Guard Public Information Services  
(CG-247)

1. This command has exerted every reasonable effort to develop and maintain good community relations with the residents of Yap but has met with very limited success due to a lack of "positive visibility." This lack of positive visibility is not only a significant morale factor for the Coast Guard personnel stationed here, but is also felt to be injurious to the future status negotiations of the Trust Territory because of the misconceptions that are fostered concerning the military presence in Micronesia.

2. Paragraph 1103 B of reference (a) states in part that "...the people must be made aware of the contribution of the organization to the community." Unfortunately, the vast majority of the residents of Yap, both Micronesian and American, are led to believe that the Coast Guard has never made any contribution to the local community. This misconception is so wide spread that station personnel must contend with it while on liberty. Many station personnel are reluctant to go on liberty because if they go to one of the local bars, they frequently have to defend our presence here and try to convince the local people that the Coast Guard has made a considerable positive contribution to Yap.

3. The Loran Station Yap General Information Book, printed in September of 1972 and the Use and Occupancy Agreement for this station present information contrary to that stated or implied by all the material printed and distributed by the Yap District Administration. Because this station has no public means to contact the community, this fact takes on added importance. It is therefore requested that this command be furnished with the verification of the details as to the Coast Guard's contribution to the Yapese community.

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4. For example, in 1968 the District Administration prepared a 44 page booklet entitled "Welcome to Yap." This booklet states on page 34 J:

Since the American Administration the airport was rebuilt, and is today maintained and operated by the Trust Territory Government.

This would lead the reader to believe that the Coast Guard had nothing to do with rebuilding the airport. However, page III-3 of the station information book states:

Located at the southeastern part of Yap Island is the local airstrip. Originally built by the Japanese, bombed by the U. S. Navy, and rebuilt by the U. S. Coast Guard,...

If this statement is true than the airstrip is a major contribution of the Coast Guard to the local community which the community is unaware of.

5. Page 34 M of "Welcome to Yap" states:

All these roads, however, were ruined, and the only passable road today is the road built and maintained by the Trust Territory Government.

Paragraph 2 (c) of the Use and Occupancy agreement and the station information book state that the Coast Guard financed the construction of the road from the airstrip to the Loran Station, including the bridge over the Tageren Canal. This is another major contribution of the Coast Guard to the community which the community is unaware of.

6. In 1971 the District Administration compiled and edited a 49 page booklet entitled "Handbook of Information." In the historical notes section which covers the period 1920 to 1971 the only mention made of the Coast Guard on Yap is during 1963.

Dillingham Corporation constructed and paved seven miles of road from Keng to the Loran Station at Tasil-Lagil. Tageren bridge was repaired, linking the northern and southern Yap for the first time since World War II.

This not only leaves the reader with the same misconceptions discussed above but appears to ignore the multi-million dollar, 205 acre Loran Station as anything worthy of mention in Yap's history. It is perhaps significant that in this same section, the arrival of the first Civic Action Team is listed.

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7. In 1973 the "Handbook of Information" was updated and reprinted. This updating had a significant change regarding the Coast Guard presence here. In the "who is who in Yap" section of the 1973 book the Coast Guard C. O. and X. O. are not listed. In the same section of the 1971 book and the 1968 "Welcome to Yap", they were listed. This section contains such people as the Officer-in-Charge of the U. S. Weather Bureau Station, U. S. Post Office, U. S. Navy Sea Bees, Peace Corps, Bank of Hawaii, etc. This omission of the U. S. Coast Guard appears to show that our presence here is officially ignored and that our community relations have deteriorated. This omission was brought to several station members attention by their friends in the American community on Yap. When this situation was brought to the attention of the District Administrator, he stated that it was an unintentional oversight.

8. This printed information and the misconceptions it fosters, make it appear to the Coast Guard personnel stationed here that they are not only a part of the Yap community, in an official sense, but that their presence is at best tolerated. Any guidance that can be provided to correct this situation would be appreciated.

9. Below are listed several programs and/or policies that this command carries out to further good community relations.

a. On 24 February 1973 this station commenced displaying the Micronesian flag in addition to the United States ensign and the Coast Guard ensign.

b. Station personnel participate in local volleyball and basketball tournaments.

c. Local children are allowed to play basketball on the station recreation court during daylight hours.

d. Within two (02) hours of assuming command, the present commanding officer paid a call on the District Administrator to introduce himself and try to establish a working relationship. The District Administrator is consulted on all station matters involving Yap residents.

e. The Yap District Public Affairs Officer (a Micronesian) has presented a lecture on Yapese customs and culture to all station personnel.

4

30 March 1973

Subj: External relations on Yap, W. C. I.

10. Because of the short length of the tour of duty of each commanding officer assigned to this unit and the limited amount of time allowed the prospective commanding officer before relief of command, community relations take a low priority and little if any time is spent covering them. This situation lends itself to a lack of continuity between commanding officers in this very important area.

11. It is recommended that all prospective commanding officers for this station undergo training in community relations in Micronesia before their arrival here. It is understood that the U. S. Navy Civic Action Teams assigned to Yap undergo three (03) weeks of inter-cultural relations training in COMUS before their deployment. It is felt that a shorter period of time would probably be satisfactory for a prospective commanding officer. Such training might be available from the staff of Commander, Naval Forces, Marianas or if not it might be advisable for the Coast Guard to initiate its own training in this vital area.

12. It is felt that even a manual setting forth Coast Guard public affairs policy and guidance regarding the Trust Territory would be beneficial to the prospective commanding officer and would insure better community relations in this area. Should a manual be desirable, this command would be glad to furnish any information and/or assistance it can.

13. It is felt that any community relations guidance and cultural training given to prospective commanding officers of this station would not only be beneficial to both the individual and his command, but also would be beneficial to the United States' interests and desires for the Trust Territory.

C. D. EGOLL

Copy to:  
Commander, Coast Guard Section, Far East

243  
Commanding Officer  
USCG Loran A/C Station  
Yap, W. CAROLINE IS.  
96943

5700

16 April 1973

From: Commanding Officer, USCG Loran A/C Station Yap  
To: Commander, Coast Guard Section, Marianas  
Subj: Outer Islands High School letter of 3 April 1973  
Ref: (a) My letter 5700 of 30 March 1973  
(b) Guide to Coast Guard Public Information Services (CG-247)

1. Attached is a letter recently received from the principal of the Outer Islands High School (ENCL 1) which gives evidence of another facet of this station's efforts to improve public relations.
2. The subject letter also invites station personnel to the Outer Islands High School graduation on 2 June 1973. In view of the fact that the Outer Islands High School is located at the former Coast Guard Loran Station at Ulithi and this command's interest in improving public relations it is requested that consideration be given to authorize the Commanding Officer to accept this invitation to represent the Coast Guard at this very important event in Yap District.
3. Such attendance might lend itself to a very interesting feature article suitable for publication.

C. D. KROLL

Enclosure:

(1) Outer Islands High School letter of 3 April 1973

Copy to:

CCGD FOURTEEN (dpi)

Commander, Coast Guard Section, Far East

(5)

Outer Islands High School  
Falalop, Ulithi  
Yap, Western Caroline Islands  
April 3, 1973

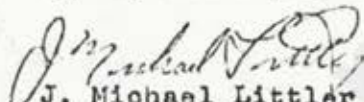
Lt. Dough  
United States Coast Guard  
Yap, W.C.I.

Dear Sir:

I would personally like to thank you for repairing the two tape recorders which we have recently received. I had expected the recorders to be gone for at least 6 months and so am very happy to have them back and working.

If any of the men at the Yap Coast Guard station could visit our campus, they would be welcome. Our graduation is on June 2 at 10:30 a.m. A ship usually comes out from Yap particularly for the ceremonies. Any and all of your men are invited to attend and share with us in this special day.

Again, thank you so much for repairing the recorders.

  
J. Michael Littler  
Principal

cc: District Director of Education, Yap

# P.R. and MORAL PROBLEMS

ON  
YAP

5700  
27 April 1973

THIRD ENDORSEMENT on CO, CG LorSta Yap ltr 5700 dtd 30 Mar 73

From: Commander, Coast Guard Section, Marianas  
To: Commandant ((GAPI)  
Via: Commander, Fourteenth Coast Guard District (pao)

Subj: External relations on Yap, W.C.I.

1. A visit with the District Administrator, Yap District, was made by CAPT FLESH and CDR BLACKFORD to discuss this matter. The District Administrator advised that communications between he and the Loran Station had been strained by personalities and that he did not have up-to-date information on the names of the CO/XO, nor an up-to-date station information booklet. He advised that since the arrival of LTJG KROLL communications had improved and that he would be most happy to include information concerning the Loran Station in the "Handbook of Information" when it is re-printed in the later part of 1973.
2. CO, LorSta Yap is hereby directed to advise the District Administrator as to what information should be amended. He is also directed to contact the Protestant Missionary, Pastor Kalau, for information concerning Yap culture. Pastor Kalu has movies and books available on the subject. It is suggested that an educational program and library be established using this information as a base. It is considered that this information would provide sufficient training for personnel assigned.
3. COMARSEC will monitor the relations between Coast Guard and Trust Territory personnel on this and other islands in the MARSEC area.

M. W. FLESH

copy to:  
CO, CG LorSta Yap

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**ACTION COPY**

REF : NOT RCVD COPY ENDORSEMENT LTR 5700 300 MARCH 73

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DRAFTED BY:		RELEASED BY: <i>M. A. O'Hara</i> M.A. O'HARA, dpi	

SECURITY CLASSIFICATION -  
 PREVIOUS EDITIONS MAY BE USED

GPO 156-91

5700  
29 AUG 1973

FOURTH ENDORSEMENT on CG LorSta Yap ltr 5700 of 30 March 1973

From: Commander, Fourteenth Coast Guard District  
To: Commanding Officer, USCG Loran Station Yap  
Via: Commander, Coast Guard Section, Marianas

Subj: External Relations on Yap, W.C.I.

Ref: (a) Guide to Coast Guard Public Information  
Services (CG-247 Rev.)

1. The inexcusable delay in handling this correspondence by the District Staff is regrettable.
2. A thorough review of the District's files provided no documentation or background information concerning community relations on Yap. Without comprehensive and detailed information, it is impossible for this office to establish specific community relations guidance. It is felt that this can be accomplished more readily at the unit level using the guidelines available in Chapter 11 of reference (a) as amplified by the Section Commander.
3. This letter is being returned without further action because it is felt that the steps taken by the Section Commander in the Third Endorsement should help to establish a better relationship with the people of Yap. However, if the Commanding Officer still feels that the situation is beyond his control, he is hereby directed to immediately bring it to the attention of the Section Commander or the District Commander.

W. H. BRINKMEYER  
Acting

RECEIVED

4 OCT 1973

OFFICE OF THE COMMANDER  
14TH CG DISTRICT

*with* *das* *h* *dp: OIA*  
*0-07 FILE*

Commanding Officer  
USCG LORAN A/C Station  
Yap, W.C.I. 96943

5700  
27 September 1973

From: Commanding Officer, USCG LORAN A/C Station Yap  
To: Commander, U. S. Coast Guard Section, Marianas

Subj: External Relations on Yap, W.C.I.

Ref: (a) FIFTH Endorsement on my ltr 5700 of 30 March 73 (dtd 17 SEP 73)  
(b) My ltr 5700 of 28 August 73  
(c) My ltr 5726 of 31 July 73  
(d) My ltr 5700 of 29 July 73  
(e) My ltr 5700 of 27 April 73

1. In accordance with reference (a) this report is made concerning the state of relations with the local community and the station educational program pertaining thereto.
2. Reference (b) complies with your endorsement dtd 27 April 73 on my letter 5700 of 30 March 73. With the recent arrival of the history of LORSTA ULITHI it is anticipated that more information will be provided the Yap District Public Affairs Officer concerning the Coast Guard's heritage in this district of the Trust Territory of the Pacific Islands.
3. References (c), (d), and (e) give evidence of other actions taken by this command to foster improved community relations.
4. In addition to the foregoing, the following actions have also been taken:
  - (a) Pastor KALAU (local Protestant Missionary) visited this command and showed his movie on the changing culture of Yap and answered questions asked by crewmembers.
  - (b) The Coast Guard film "Tower to the Sky" was borrowed from the district office and shown at the station.
  - (c) The Navy Training film "Answering America's Critics Abroad" has been borrowed from Guam and is scheduled to be shown during the coming week.
  - (d) Station personnel and one of its M-34 dump trucks participated in a recent "Clean up Yap Day" held in Colonia.
  - (e) Station volunteer personnel and equipment were used to help local villages in Gagil Municipality repair their road.
  - (f) Excess oil drums are given to the Outer Islands High School on Ulithi Atoll for their use.
5. Attempting to assess the state of relations with the local community is extremely difficult, especially on a day to day basis. The Yapese are a very proud and reserved people who give little outward indication of their feelings. Probably the best that can be done is to cite specific incidents which might give some indication as to the state of relations.

27 September 1973

Subj: External Relations on Yap, W.C.I.

(a) This officer attended the Outer Island High School graduation ceremonies on Falalop, Ulithi and was very well received by all the outer islanders he came in contact with.

(b) This officer was invited and attended as a V.I.P. the Tomilang Elementary School graduation (Tomil Municipality).

(c) This officer was one of four non-Micronesians appointed to this year's United Nations Day Committee for Yap. As such, he was elected by the committee to serve as chairman of the program sub-committee.

6. It is hoped that the above information is adequate in answering reference (a).

C. D. KROLL

→ Copy to:  
Commander, Fourteenth Coast Guard District (dcs)  
Commander, Coast Guard Section, Far East

11 April 1973

7

Captain,

Because of the nature of this letter, I felt I'd better run it by you.

My initial reaction is that the MARSEC endorsement is wholly inadequate and shows command indifference, which appears to be part of the Yap problem to begin with. The letter from Yap should perhaps be bucked back to MARSEC for a proper endorsement indicating: (a) their view of the problem, (b) what training or briefings are available on Guam, (c) recommendations

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Secondly, community relations is almost entirely a local command function. Your relations with the community, in this case the local government and natives, will be almost directly proportional to the time and effort you put in. LTJG KROLL appears to be taking an active interest in this area, something his last two predecessors failed miserably at.

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The Trust Territories, and particularly Yap because of our unhappy history there for the last couple of years, is a very sensitive area. There is much more to running a station than putting out a good signal. It appears that our COs are not being properly prepared for this difficult assignment, perhaps not even well supported while in it. The Navy's Inter-Cultural Relations Training referred to certainly would not be wasted time if Commandant feels we can afford 3 weeks training. I feel the section should brief incoming COs on local customs, problem areas, current planning, etc prior to their assumption of command. (Informal info indicates that LTJG KROLL asked for such briefings, got none, and in fact never even met the Section Commander in the two days on Guam enroute to his station.) We can at least set up a required reading program for incoming COs to familiarize them with the history, customs, traditions, politics, and future of the region. Such reading might include: "Micronesia, Especial Trust" U. S. Naval Institute, Oct 68; "Turmoil in Paradise: Micronesia at the Crossroad" U. S. Naval Institute, July 72; current issues of the Micronesian Reporter, and many other sources. This bibliography could be set up at the station, in District, at the section, or??? A list of the reading material should be provided to the PCO at the earliest possible time.

I am sure that our ecv staff could clear up the questions posed in paras 4,5, and 6.

If you advise me of your feelings on this matter I will prepare a suitable endorsement, or return to MARSEC.

C. G. BOYER  
Public Information Officer

Gray - ① Return to MARSEC - for a more definitive endorsement.  
② Suggest we set up bibliography for each station - could have books/articles available to send to each prospective C.O.

WAT

J