# Message Text

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PAGE 01 STATE 263853 ORIGIN ARA-14

INFO OCT-01 ISO-00 PM-05 CIAE-00 INR-07 NSAE-00 INRE-00 SS-15 SSO-00 L-03 TRSE-00 NSCE-00 OMB-01 DOTE-00 PRS-01 USIA-06 PA-01 /054 R

DRAFTED BY ARA/CAR:RJSURBER:NHM APPROVED BY ARA:SSHELTON ARA/CAR:ACHEWITT PM/ISO:GTCHURCHILL (DRAFT) DOD:LMAY (DRAFT) PM/DOD:JREINERTSON (DRAFT) ------019851 032319Z /62

O 032246Z NOV 77 FM SECSTATE WASHDC TO AMEMBASSY NASSAU IMMEDIATE INFO SECDEF IMMEDIATE CNO IMMEDIATE CSAF IMMEDIATE NAVFAC GRAND TURK IMMEDIATE ETR GRAND TURK IMMEDIATE COMDT COGARD IMMEDIATE

C O N F I D E N T I A L STATE 263853

E.O. 11652: GDS

TAGS: PDIP, BF

SUBJECT: MILITARY FACILITY NEGOTIATIONS: TURKS AND CAICOS

REF: NASSAU 1672

1. SUMMARY: UK/GOVERNMENT OF TURKS AND CAICOS (GOTC) REPRESENTATIVES MET WITH U.S. TEAM IN DEPARTMENT OCTOBER 12 AND 13 FOR FIRST ROUND OF DISCUSSIONS ON FUTURE ARRANGE-MENTS FOR OUR FACILITIES IN TURKS AND CAICOS. ROUND ONE, CONFIDENTIAL

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WHICH SERVED TO CLARIFY GOTC DEMANDS AND ESTABLISH BASIC U.S. POSITION TOWARDS VALUE OF FACILITIES, ENDED WITH UK/GOTC REJECTION OF DOLLARS 125,000 OFFER PER FACILITY (EXCLUDING USCG LORAN STATION) FOR ANNUAL RENTAL OF DOLLARS 250,000. ANTICIPATED NEXT STEP WOULD BE LOW-KEY U.S. TECHNICAL TEAM VISIT TO GRAND TURK IN NEXT SEVERAL MONTHS TO EXAMINE UK/GOTC ADMINISTRATIVE PROPOSALS. SECOND NEGOTIATING ROUND WOULD FOLLOW. END SUMMARY.

2. NEGOTIATIONS PROCEEDED IN THREE STAGES. FIRST, U.S. TEAM CONSIDERED NUMBER OF MINOR, QUOTE ADMINISTRATIVE UNQUOTE PROPOSALS TABLED BY GOTC, SUCH AS REVERSION OF UNUSED LAND, LEAKAGE INTO LOCAL ECONOMY OF DUTY-FREE GOODS, ACCESS TO FACILITY TELEVISION TRANSMISSIONS, AND JOINT USE OF AIRFIELD. WE WERE ABLE TO AGREE TO ABOUT HALF

OF THESE PROPOSALS, INCLUDING ALL MENTIONED ABOVE.

3. THE SECOND STAGE INVOLVED A LIST OF GOTC CAPITAL PROJECTS, MOST OF WHICH WERE NOT FEASIBLE BECAUSE OF DOD CONSTRAINTS ON FUNDING PROJECTS FOR WHICH THERE IS NO MILITARY JUSTIFICATION.

4. THIRD AND MOST IMPORTANT STAGE CONSIDERED ANNUAL RENTAL. BASED ON DOD ESTIMATES OF VALUE OF FACILITIES AND COST TO USG OF THEIR RELOCATION, U.S. SIDE OFFERED DOLLARS 125,000 PER FACILITY. U.S. TEAM MADE CLEAR THAT DOD WOULD PAY RENT ONLY FOR NAVFAC AND ETR. USCG LORAN STATION WOULD BE INCLUDED IN OVERALL AGREEMENT BECAUSE OF ITS PUBLIC SERVICE NATURE. TOTAL ANNUAL RENTAL AMOUNTED TO DOLLARS 250,000.

5. GOTC NEGOTIATORS DESCRIBED OFFER AS FAR TOO LOW AND CONFIDENTIAL

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SUGGESTED THAT WE WERE ATTEMPTING TO FORCE A SETTLEMENT ON A SMALL, ESSENTIALLY DEFENSELESS NEIGHBOR. IN THE PROCESS OF DOING SO WE WERE DEPRIVING PEOPLE OF TURKS AND CAICOS OF THEIR HUMAN RIGHTS. GOTC REPRESENTATIVES ASKED IF THIS WAS A FINAL OFFER, AND IN LIGHT OF PRELIMIN-ARY NATURE OF TALKS AND FUTURE NEGOTIATING POSTURE U.S. SIDE REPLIED THAT QUOTE BASICALLY UNQUOTE THIS WAS TOP OFFER.

6. IN SIDE DISCUSSIONS WITH UK, IT APPEARED THAT GOTC NEGOTIATORS WERE SEEKING RENT BASED ON SOME MULTIPLE OF DOLLARS 1.5 MILLION ANTIGUA OFFER. WE ARE NOW REVIEWING QUESTION OF ANNUAL RENTAL WE CAN PAY. CONSIDERING HIGH GOTC EXPECTATIONS, WHATEVER OFFER WE CAN MAKE WITHIN LIMITS OF CIRCULAR 175 AUTHORITY (MAXIMUM DOLLARS 1.2 MILLION ANNUALLY FOR ELEVEN YEAR AGREEMENT) WILL PROBABLY BE INITIALLY REJECTED. HOWEVER, GIVEN IMPORTANT ROLES FACILITIES PLAY IN LOCAL ECONOMY (SECOND LARGEST EMPLOYER, CONTRIBUTING ABOUT ONE-THIRD OF GNP), WE REMAIN HOPEFUL SOME MUTUALLY BENEFICIAL AGREEMENT CAN EVENTUALLY BE REACHED. 7. UK NEGOTIATORS INDICATED THAT THEY WILL ADVISE WHEN THE TIME IS RIPE FOR LOW-KEY VISIT AND RESUMPTION OF NEGOTIATIONS. EMBASSY WILL BE INFORMED AS OUR POSITION DEVELOPS. RECORD OF ROUND ONE NEGOTIATIONS PLUS SOME BACKGROUND INFO ON TURKS AND CAICOS BEING POUCHED. VANCE

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INFO OCT-01 EUR-12 ISO-00 PM-05 DODE-00 /032 R

66011 DRAFTED BY:ARA/CAR:RJSURBER:NHM APPROVED BY:ARA:SSHELTON ARA/CAR:ACHEWITT DOD:LMAY (DRAFT) PM/ISO:GTCHURCHILL (DRAFT) PM/DOD:JREINERTSON (DRAFT) \_\_\_\_\_098837\_051845Z/53 R 050730Z NOV 77

FM SECSTATE WASHDC INFO AMEMBASSY LONDON 4806

C O N F I D E N T I A L STATE 263853

FOLLOWING REPEAT STATE 263853 SENT ACTION NASSAU SECDEF CNO CSAF NAVFAC GRAND TURK ETR GRAND TURK COMDT COGARD NOV 03. QUOTE C O N F I D E N T I A L STATE 263853

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a Current Classification: UNCLASSIFIED **Concepts: NEGOTIATIONS** Control Number: n/a Copy: SINGLE Sent Date: 03-Nov-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am Decaption Note: Disposition Action: RELEASED Disposition Approved on Date: Disposition Case Number: n/a Disposition Comment: 25 YEAR REVIEW Disposition Date: 22 May 2009 Disposition Event: Disposition Event: Disposition History: n/a Disposition Reason: Disposition Remarks: Document Number: 1977STATE263853 Document Source: CORE Document Unique ID: 00 Drafter: RJSURBER:NHM Enclosure: n/a Executive Order: GS Errors: N/A Expiration: Film Number: D770405-1244 Format: TEL From: STATE Handling Restrictions: n/a Image Path: ISecure: 1 Legacy Key: link1977/newtext/t19771198/aaaadgfm.tel Line Count: 240 Litigation Code IDs: Litigation Codes: Litigation dealers Litigation History: Locator: TEXT ON-LINE, ON MICROFILM Message ID: 929db322-c288-dd11-92da-001cc4696bcc Office: ORIGIN ARA Original Classification: CONFIDENTIAL Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a Page Count: 5 Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 77 NASSAU 1672 Retention: 0 Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 30-Nov-2004 12:00:00 am **Review Event:** Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a SAS ID: 723493 Secure: OPEN Status: NATIVE Subject: MILITARY FACILITY NEGOTIATIONS: TURKS AND CAICOS TAGS: PDIP, BF To: NASSAU Type: TE vdkvgwkey: odbc://SAS/SAS.dbo.SAS\_Docs/929db322-c288-dd11-92da-001cc4696bcc **Review Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009 Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009